

**The Valley Water District
Jefferson County, Colorado**

FINANCIAL STATEMENTS

With Independent Auditor's Report

December 31, 2018 and 2017

The Valley Water District
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December 31, 2018 and 2017

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
The Valley Water District
Jefferson County, Colorado

We have audited the accompanying financial statements of The Valley Water District (the District) as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements as listed in the table of contents

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of The Valley Water District, as of December 31, 2018 and 2017, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

I

Fiscal Focus Partners, LLC

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i through v be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements as a whole. The supplemental information for the year ended December 31, 2018, as listed in the table of contents, is presented for purposes of additional analysis and legal requirements, and is not a required part of the basic financial statements. The information is the responsibility of management and was derived from and relates directly to the underlying accounting records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Fiscal Focus Partners, LLC

Lakewood, Colorado
March 26, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of The Valley Water District's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should review the information presented here in conjunction with the basic financial statements and the notes to financial statements to enhance their understanding of the District's financial performance.

The Valley Water District operates as a quasi-municipal corporation and political subdivision of the State of Colorado operating as a water service provider serving parts of Wheat Ridge, Arvada and unincorporated Jefferson County.

The District purchases its water through a distributor's contract with the Denver Water Department.

The District derives its revenues from the sales of taps and water. The District prioritizes customer service and budgets funds annually for capital water system improvements.

Due to current economic conditions and the expansion of mass transit within the District, continued development is expected in the areas of residential, commercial and industrial. The majority of this growth will be funded by the developers of said projects.

The District remains dedicated to providing a safe, reliable water supply and adequate reserves for emergencies. The District has upheld its commitment to its customers through its proven track record of minimal service interruptions and no bonded indebtedness.

Financial Highlights

- Assets of the District exceeded its liabilities at the close of the fiscal year by \$25,660,118 (net position). Of this amount, \$13,465,089 (unrestricted net position) may be used to meet the government's ongoing obligations to its citizens and creditors.
- The District's total net position increased by \$590,521 over the prior fiscal year.
- Operating revenues from water operations increased \$164,100 from the prior year, primarily due to an increase in demand.
- Operating expenses increased \$466,215 from the prior year, primarily due to increased service fees from Denver Water and replacement of 800 meters totaling \$228,000.
- Tap fees decreased \$1,600,000 from the prior year mainly as a result of a large development that occurred in 2017.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Overview of the Financial Statements

The Valley Water District basic financial statements included in this report are those of a special purpose government engaged in a business-type activity, providing water services. The statements are comprised of two components: 1) basic financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Basic Financial Statements. The basic financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Net Position* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave). The statement reports the District's operating and non-operating revenue by source along with operating and non-operating expenses and capital contributions.

The *Statement of Cash Flows* reports the District's cash flows from operating activities, investing, capital and non-capital activities.

The *Notes to the Financial Statements* provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

A budgetary comparison statement has been provided in the *supplemental information* to demonstrate compliance with the budget.

Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Valley Water District, assets exceeded liabilities by \$25,660,118 (net position) at the close of the most recent fiscal year.

**MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Statement of Net Position

	December 31,		
	2018	2017	2016
Current assets	\$ 14,057,785	\$ 13,144,989	\$ 10,764,910
Capital assets	12,065,878	12,097,779	12,014,732
Total assets	26,123,663	25,242,768	22,779,642
 Current liabilities	 463,545	 173,171	 213,869
 Net position:			
Net investment in capital assets	12,065,878	12,097,779	12,014,732
Restricted	129,151	170,096	124,011
Unrestricted	13,465,089	12,801,722	10,427,030
Net position	\$ 25,660,118	\$ 25,069,597	\$ 22,565,773

Unrestricted net position of \$13,465,089 is available for future expansion and major repair costs such as emergency water main breaks.

The District has 47% of its net position invested in capital assets (e.g., water distribution system, building, and equipment). The District uses these capital assets to provide services to citizens; consequently, this net position is *not* available for future spending.

**MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Changes in Net Position

	For the Years Ended December 31,		
	2018	2017	2016
Revenues			
Water operations	\$ 3,918,698	\$ 3,754,598	\$ 3,963,480
Non-operating revenue			
Tap fee revenue	105,000	1,705,000	25,000
Contributed capital	100,000	190,000	-
Interest income	56,939	17,351	9,604
Unrealized gain on investment	27,126	-	-
Other revenue	14,598	2,500	4,147
Total revenues	4,222,361	5,669,449	4,002,231
Expenses			
Water operations	2,243,779	2,073,951	2,243,095
Maintenance and repairs	370,639	103,914	75,324
Administrative and general	592,486	577,887	562,246
Depreciation	424,936	409,873	398,975
Total expenses	3,631,840	3,165,625	3,279,640
Change in net position	590,521	2,503,824	722,591
Net position - beginning	25,069,597	22,565,773	21,843,182
Net position - ending	\$ 25,660,118	\$ 25,069,597	\$ 22,565,773

Budgetary Highlights

The District prepares its budget on the modified accrual basis of accounting to recognize the fiscal impact of capital outlay in addition to operations and non-operating revenue. Depreciation is not reflected in the budget since it does not affect funds available. Funds available (current assets less current liabilities) increased \$622,423 during 2018.

**MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Capital Assets

The District's net investment in capital assets as of December 31, 2018, 2017, and 2016 was as follows:

	Capital Assets		
	2018	December 31, 2017	2016
Land	\$ 25,000	\$ 25,000	\$ 25,000
Construction in progress	266,316	-	-
Rights of use of supplemental line	4,041,732	4,041,732	4,041,732
Building and ground improvements	407,444	396,231	395,522
Infrastructure	14,850,891	14,742,665	14,345,573
Vehicles	146,586	146,586	146,586
Office equipment	10,140	6,075	6,075
Other equipment	161,203	157,988	62,869
Total assets	19,909,312	19,516,277	19,023,357
Accumulated depreciation	(7,843,434)	(7,418,498)	(7,008,625)
Net capital assets	\$ 12,065,878	\$ 12,097,779	\$ 12,014,732

Additional information relating to the District's capital assets activity can be found in Note 4 of this report.

Economic Factors and Next Year's Budget

- The District monitors all proposed legislation along with legal counsel and Special District Association representatives. At this time, no legislation that poses significant negative impact to the District is foreseen.
- Recent growth and development within the District has provided funds that will be pledged towards replacement of aging facilities and future expansion of the District's infrastructure.

Requests for Information

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Treasurer
The Valley Water District
12101 West 52nd Avenue
Wheat Ridge, Colorado 80033

BASIC FINANCIAL STATEMENTS

The Valley Water District
STATEMENTS OF NET POSITION
December 31, 2018 and 2017

	<u>2018</u>	<u>2017</u>
ASSETS		
Current Assets		
Cash and cash equivalents	\$ 10,697,804	\$ 9,752,743
Cash and cash equivalents - restricted	129,151	170,096
Investments	2,978,647	2,968,477
Accounts receivable	215,529	217,639
Accrued interest receivable	693	693
Prepaid expenses	20,941	19,550
Inventory	15,020	15,791
Total current assets	<u>14,057,785</u>	<u>13,144,989</u>
Capital assets, not being depreciated	291,316	25,000
Capital assets, net	<u>11,774,562</u>	<u>12,072,779</u>
Total assets	<u>26,123,663</u>	<u>25,242,768</u>
LIABILITIES		
Current liabilities		
Accounts payable	415,423	132,393
Retainage payable	13,316	-
Accrued salary and benefits	28,655	20,382
Deposits on system extension requests	6,151	5,596
Deposits on water taps	-	14,800
Total current liabilities	<u>463,545</u>	<u>173,171</u>
Total liabilities	<u>463,545</u>	<u>173,171</u>
NET POSITION		
Net investment in capital assets	12,065,878	12,097,779
Restricted	129,151	170,096
Unrestricted	13,465,089	12,801,722
Total net position	<u>\$ 25,660,118</u>	<u>\$ 25,069,597</u>

The accompanying Notes to Financial Statements are an integral part of these statements.

The Valley Water District
STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
For the years ended December 31, 2018 and 2017

	2018	2017
OPERATING REVENUES		
Water operations	\$ 3,918,698	\$ 3,754,598
OPERATING EXPENSES		
Water operations	2,243,779	2,073,951
Maintenance and repairs	370,639	103,914
Administrative and general	592,486	577,887
Depreciation	424,936	409,873
Total operating expenses	3,631,840	3,165,625
OPERATING INCOME	286,858	588,973
NON-OPERATING REVENUES		
Tap fee revenue	105,000	1,705,000
Net investment earnings	84,065	17,351
Other revenues	14,598	2,500
Total non-operating revenues	203,663	1,724,851
INCOME BEFORE CAPITAL CONTRIBUTIONS	490,521	2,313,824
CAPITAL CONTRIBUTIONS		
Contributed capital from developers	100,000	190,000
CHANGE IN NET POSITION	590,521	2,503,824
NET POSITION - beginning of year	25,069,597	22,565,773
NET POSITION - end of year	\$ 25,660,118	\$ 25,069,597

The accompanying Notes to Financial Statements are an integral part of these statements.

The Valley Water District
STATEMENTS OF CASH FLOWS
For the years ended December 31, 2018 and 2017

	2018	2017
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers and users	\$ 3,921,161	\$ 3,800,739
Cash paid to suppliers	(2,395,209)	(2,328,919)
Cash payments to and for the benefit of employees	(507,696)	(471,249)
Net cash provided by operating activities	1,018,256	1,000,571
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Cash paid to acquire capital assets	(293,034)	(302,920)
Cash received from tap fees	105,000	1,705,000
Net cash provided (used) by capital and related financing activities	(188,034)	1,402,080
CASH FLOWS FROM INVESTING ACTIVITIES		
Net maturity (purchase) of long-term investments	16,955	8,119
Interest received on investments	56,939	17,351
Net cash provided (used) by investing activities	73,894	25,470
NET INCREASE IN CASH AND CASH EQUIVALENTS	904,116	2,428,121
CASH AND CASH EQUIVALENTS - beginning of year	9,922,839	7,494,718
CASH AND CASH EQUIVALENTS - end of year	\$10,826,955	\$ 9,922,839
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:		
Assets contributed by other entities	\$ 100,000	\$ 190,000
Change in fair value of investments	\$ 27,126	\$ -

(continued)

The accompanying Notes to Financial Statements are an integral part of these statements.

The Valley Water District
STATEMENTS OF CASH FLOWS
For the years ended December 31, 2018 and 2017
(continued)

	2018	2017
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating income	\$ 286,858	\$ 588,973
Adjustment to reconcile net operating income to net cash provided by operating activities:		
Other revenue	14,598	2,500
Depreciation	424,936	409,873
Changes in assets and liabilities		
(Increase) decrease in:		
Accounts receivable	2,110	41,556
Prepaid expenses	(1,391)	4,364
Inventory	771	(5,997)
Increase (decrease) in:		
Accounts payable	283,030	(35,804)
Retainage payable	13,316	-
Accrued salary and benefits	8,273	(6,979)
Deposits	(14,245)	2,085
Total adjustments	731,398	411,598
Net cash provided by operating activities	\$ 1,018,256	\$ 1,000,571

The accompanying Notes to Financial Statements are an integral part of these statements.

The Valley Water District
NOTES TO FINANCIAL STATEMENTS

December 31, 2018 and 2017

Note 1 – Definition of reporting entity

The District is a quasi-municipal corporation and political subdivision of the State of Colorado established on October 27, 1956, and is governed pursuant to the provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District's service area is located in Jefferson County, Colorado. The District's primary operating function is to provide treated water for residential and commercial users within the boundaries of the District.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

Note 2 – Summary of significant accounting policies

The more significant accounting policies of the District are described as follows:

The accounting policies of the District conform to generally accepted accounting principles as applicable to governmental units accounted for as a proprietary enterprise fund. The enterprise fund is used since the District's powers are related to those operated in a manner similar to a private utility system where net income and capital maintenance are appropriate determinations of accountability.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Basis of Accounting

The District's financial statements are reported using the accrual basis of accounting. Revenue is recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Depreciation is computed and recorded as an operating expense; expenditures for property, plant and equipment are shown and recorded as an operating expense. Expenditures for capital assets are

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

shown as increases in assets. Contributed assets from developers are recorded as capital contributions when received.

Operating revenues and expenses

The District distinguishes between operating revenues and expenses from nonoperating items in the Statements of Revenues, Expenses and Changes in Net Position. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's purpose of providing water services to its customers. Operating revenues consist of charges to customers for service provided. Operating expenses include the cost of service, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions.

Fair Value of Financial Instruments

The District believes that the carrying amounts of financial instruments, which include cash and cash equivalents, accounts receivable, accounts payable, and accrued liabilities, approximates fair value because of their generally short maturities.

Cash equivalents

For purposes of the Statement of Cash Flows, the District considers cash deposits and highly liquid investments with original maturities of three months or less from the date of acquisition, to be cash equivalents.

Investments

Investments for the District are carried at fair value.

Accounts receivable, allowance for doubtful accounts

User fees and tap fees constitute a perpetual lien on or against property served until paid. Such liens may be foreclosed upon as provided by the State of Colorado. Therefore, no provision for uncollectible receivables has been made in the financial statements.

Inventory

Inventory, which includes meters to be installed, is stated at the lower of cost or market. Cost is determined primarily by the first-in, first-out method.

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

Capital assets

Capital assets are defined by the District as those assets with an initial, individual cost of \$500 or greater and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation or at the developer's cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

	<u>Years</u>
Water distribution system	50
Building and improvements	50
Office equipment	5 - 7
Other equipment	5 - 7

Compensated absences

Vacation and sick leave are accrued in the period they are earned. Accrued, unused vacation expires at the end of twelve months subsequent to the time of accrual. As of December 31, 2018 and 2017, accrued vacation and sick leave benefits totaled \$10,739 and \$9,777 respectively.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires District management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Capital contributions

The District has agreements with developers whereby extensions to existing water lines are constructed and funded by the developer and donated to the District. The

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

District is then responsible for the maintenance and operations of the lines. Water lines contributed to the District by developers are recorded as capital contributions and additions to the water system when received.

Tap fees are recorded as revenue when received.

Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year-end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of notification and publication requirements.

Note 3 – Cash and investments

Cash and investments are reflected on the December 31, 2018 and 2017 Statements of Net Position as follows:

	<u>2018</u>	<u>2017</u>
Cash and cash equivalents	\$ 10,697,804	\$ 9,752,743
Cash and cash equivalents - restricted	129,151	170,096
Investments	<u>2,978,647</u>	<u>2,968,477</u>
Total cash and investments	<u>\$ 13,805,602</u>	<u>\$ 12,891,316</u>

Cash and investments as of December 31, 2018 and 2017 consist of the following:

Deposits with financial institutions	\$ 12,326,855	\$ 11,422,739
Cash on hand	100	100
Investments	<u>1,478,647</u>	<u>1,468,477</u>
Total cash and investments	<u>\$ 13,805,602</u>	<u>\$ 12,891,316</u>

At December 31, 2018 and 2017, the District's cash deposits had bank balances of \$12,326,927 and \$11,415,158, respectively, and carrying balances of \$12,326,855 and \$11,422,739, respectively.

Deposits with financial institutions

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. As of December 31, 2018 and 2017, the federal insurance limits were

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

\$250,000. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits. The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Custodial credit risk - deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has not adopted a deposit policy for custodial credit risk. As of December 31, 2018 and 2017, the District's bank balances and carrying balances were insured or collateralized as follows:

	2018	2017
Bank balances:		
Federally insured	\$ 1,750,000	\$ 1,750,000
Collateralized	10,576,927	9,665,158
Total bank balances	\$ 12,326,927	\$ 11,415,158
Carrying balances:		
Federally insured	\$ 1,750,000	\$ 1,750,000
Collateralized	10,576,855	9,672,739
Total carrying balances	\$ 12,326,855	\$ 11,422,739

Investments

The District's investment policy calls for investment diversification within the portfolio to avoid unreasonable risks inherent in over-investing in specific instruments, individual financial institutions, or maturities. The District's investments are concentrated in U.S. Treasury Obligation securities (49.6%) and certificates of deposit with original maturities in excess of 90 days (50.4%). The District's policy is to hold investments until maturity.

The District's investments are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. In addition, it is the District's policy to maintain approximately 50 percent of their investment balance in U.S. Treasury Bills with an original maturity of one year or less as a means of further reducing interest rate risks. Colorado Revised Statutes limit investment maturities to three to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest including the following:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

Fair Value Measurement and Application

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The District has the following recurring fair value measurements as of December 31, 2018:

- U.S Treasury securities of \$1,478,647 are valued using quoted market prices (Level 1 inputs).
- Certificates of deposit of \$1,500,000 are valued using third-party quotations (Level 2 inputs).

Restricted cash and investments

At December 31, 2018 and 2017, the District had \$6,151 and \$5,596 respectively, restricted for line extension projects within the District. These deposits are being held by the District at the end of the year for unfinished projects.

The District had restricted cash of \$123,000 and \$164,500, for emergencies as required by Article X, Section 20 of the Constitution of the State of Colorado (see Note 11), as of December 31, 2018 and 2017, respectively.

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

Note 4 – Capital assets

Capital asset activity for the year ended December 31, 2018 was as follows:

	Balance at December 31, 2017	Increases	Decreases	Balance at December 31, 2018
Capital assets, not being depreciated				
Land	\$ 25,000	\$ -	\$ -	\$ 25,000
Construction in progress	-	266,316	-	266,316
	<u>\$ 25,000</u>	<u>\$ 266,316</u>	<u>\$ -</u>	<u>\$ 291,316</u>
Capital assets being depreciated				
Rights of use of supplemental line	\$ 4,041,732	\$ -	\$ -	\$ 4,041,732
Building and ground improvements	396,231	11,213	-	407,444
Infrastructure	14,742,665	108,226	-	14,850,891
Vehicles	146,586	-	-	146,586
Office equipment	6,075	4,065	-	10,140
Other equipment	157,988	3,215	-	161,203
Total capital assets being depreciated	<u>19,491,277</u>	<u>126,719</u>	<u>-</u>	<u>19,617,996</u>
Less accumulated depreciation for				
Rights of use of supplemental line	626,470	80,835	-	707,305
Building and ground improvements	246,953	12,731	-	259,684
Infrastructure	6,363,286	296,017	-	6,659,303
Vehicles	113,767	13,199	-	126,966
Office equipment	3,629	1,800	-	5,429
Other equipment	64,393	20,354	-	84,747
Total accumulated depreciation	<u>7,418,498</u>	<u>424,936</u>	<u>-</u>	<u>7,843,434</u>
Total capital assets being depreciated, net	<u>\$ 12,072,779</u>	<u>\$ (298,217)</u>	<u>\$ -</u>	<u>\$ 11,774,562</u>

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

Capital asset activity for the year ended December 31, 2017 was as follows:

	December 31, 2016	Increases	Decreases	December 31, 2017
Capital assets, not being depreciated				
Land	\$ 25,000	\$ -	\$ -	\$ 25,000
	<u>\$ 25,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 25,000</u>
Capital assets being depreciated				
Rights of use of supplemental line	\$ 4,041,732	\$ -	\$ -	\$ 4,041,732
Building and ground improvements	395,522	709	-	396,231
Infrastructure	14,345,573	397,092	-	14,742,665
Vehicles	146,586	-	-	146,586
Office equipment	6,075	-	-	6,075
Other equipment	62,869	95,119	-	157,988
Total capital assets being depreciated	<u>18,998,357</u>	<u>492,920</u>	<u>-</u>	<u>19,491,277</u>
Less accumulated depreciation for				
Rights of use of supplemental line	545,636	80,834	-	626,470
Building and ground improvements	235,630	11,323	-	246,953
Infrastructure	6,072,404	290,882	-	6,363,286
Vehicles	96,744	17,023	-	113,767
Office equipment	2,574	1,055	-	3,629
Other equipment	55,637	8,756	-	64,393
Total accumulated depreciation	<u>7,008,625</u>	<u>409,873</u>	<u>-</u>	<u>7,418,498</u>
Total capital assets being depreciated, net	<u>\$ 11,989,732</u>	<u>\$ 83,047</u>	<u>\$ -</u>	<u>\$ 12,072,779</u>

Depreciation expense of \$424,936 and \$409,873 for the years ended December 31, 2018 and 2017, respectively, was charged to water operations.

Note 5 – General Obligation Debt

The District is not obligated in any manner for general obligation debt at December 31, 2018 and 2017, nor does it have any authorized, unissued debt.

Note 6 – Net Position

The District has Net Position consisting of three components – net investment in capital assets, restricted, and unrestricted.

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets. As of December 31, 2018 and 2017, the District had net investment in capital assets calculated as follows:

	2018	2017
Capital assets, not being depreciated	\$ 291,316	\$ 25,000
Capital assets, net	11,774,562	12,072,779
Net investment in capital assets	\$ 12,065,878	\$ 12,097,779

Restricted assets include Net Position that is restricted for use either externally imposed by creditors, grantors, contributors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. As of December 31, 2018 and 2017, the District had restricted Net Position as follows:

	2018	2017
Emergencies (Note 11)	\$ 123,000	\$ 164,500
Line extension projects (Note 3)	6,151	5,596
Total restricted net position	\$ 129,151	\$ 170,096

The District's unrestricted Net Position as of December 31, 2018 and 2017 was \$13,465,089 and \$12,801,722, respectively.

Note 7 – Deferred compensation plan

The District has a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This plan is administered by Great West Life and Annuity Insurance Company. Participation in the plan is optional for all employees. The plan allows the employees to defer a portion of their salary until future years. The deferred compensation is not available to the employee until termination, retirement, death or unforeseen emergencies. All amounts deferred under the plan are required to be held in trust for the exclusive benefit of participating employees and are not accessible by the District or its creditors. During the years ended December 31, 2018 and 2017, \$31,000 and \$33,315, respectively, were deferred at the request of the plan participants and remitted to the trustee in their behalf.

Note 8 – Commitments

As of December 31, 2018 and 2017, the District was under contract with the Denver Water Board for its purchase of water.

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

Note 9 – Risk management

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District was a member of the Colorado Special District Property and Liability Pool (the Pool) as of December 31, 2018. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery, and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, public officials' liability and workers' compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

Note 10 – Tax, spending and debt limitations

Article X, Section 20 of the Colorado constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District's management believes a significant portion of its operations qualifies for this exclusion.

Spending and revenue limits are determined based on the prior year's fiscal year spending as adjusted for allowable increases for inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenues in excess of the fiscal year spending limit must be refunded unless retention of such revenue has been approved by the voters.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of fiscal year spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions,

The Valley Water District
NOTES TO FINANCIAL STATEMENTS
(continued)

December 31, 2018 and 2017

including the interpretation of how to calculate Fiscal Year Spending limits and qualification as an Enterprise will require judicial interpretation.

The District created The Valley Water District Activity Enterprise (the "Enterprise") effective November 8, 1994, for the purpose of conducting its water activities. On December 31, 1994, the District transferred to its Enterprise all of the District's General Expense Reserve Fund, together with all additions thereto to be held, invested, reinvested and utilized by the governing body of the Enterprise.

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SUPPLEMENTAL INFORMATION

The Valley Water District
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUNDS AVAILABLE - BUDGET AND ACTUAL (BUDGETARY BASIS)

Water Fund

For the year ended December 31, 2018

	<u>Original and Final Budgeted Amounts</u>	<u>Actual Amounts</u>	<u>Variance Favorable (Unfavorable)</u>
REVENUES			
Water operations			
Water sales and penalties	\$ 4,100,000	\$ 3,918,318	\$ (181,682)
Inspection fees	5,000	380	(4,620)
Total water operations	<u>4,105,000</u>	<u>3,918,698</u>	<u>(186,302)</u>
Non-operating			
Water taps and permits	125,000	105,000	(20,000)
Deposits - line extensions, net of refunds	-	4,000	4,000
Net investment earnings	10,000	84,065	74,065
Miscellaneous income	-	8,198	8,198
Fruitdale agreement	2,400	2,400	-
Total non-operating	<u>137,400</u>	<u>203,663</u>	<u>66,263</u>
Total Revenues	<u>4,242,400</u>	<u>4,122,361</u>	<u>(120,039)</u>
EXPENDITURES			
Operations			
Denver water costs	2,300,000	2,243,779	56,221
Maintenance and repairs	450,000	370,639	79,361
Total operations	<u>2,750,000</u>	<u>2,614,418</u>	<u>135,582</u>
General			
Automobile and truck	13,000	9,388	3,612
Gas and electric	15,000	8,785	6,215
Insurance			
Group	93,000	85,744	7,256
Liability and workmen's compensation	26,000	19,718	6,282
Maintenance and repairs - office equipment	5,000	3,325	1,675
Mobile communications	4,000	3,098	902
Office supplies	25,000	13,464	11,536
Payroll taxes	30,600	33,281	(2,681)
Salaries	400,000	380,398	19,602
Sanitation	750	296	454
Telephone	3,500	2,310	1,190
Uniform and towel expense	3,000	1,461	1,539
Total general	<u>618,850</u>	<u>561,268</u>	<u>57,582</u>

(continued)

The Valley Water District
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUNDS AVAILABLE - BUDGET AND ACTUAL (BUDGETARY BASIS)

Water Fund

For the year ended December 31, 2018
(continued)

	<u>Original and Final Budgeted Amounts</u>	<u>Actual Amounts</u>	<u>Variance Favorable (Unfavorable)</u>
Administration			
Accounting costs	\$ 6,800	\$ 6,750	\$ 50
Conservation water information program	5,000	-	5,000
County Clerk and recorder	400	200	200
Directors fees	6,500	6,600	(100)
Dues and subscriptions	3,500	2,523	977
Education and training	5,000	3,966	1,034
Election expense	2,000	-	2,000
Engineering	7,000	3,297	3,703
Legal fees	9,000	7,882	1,118
Total administration	<u>45,200</u>	<u>31,218</u>	<u>13,982</u>
Capital			
Line extensions - Construction	500,000	266,816	233,184
Line extensions - Engineering	30,000	7,725	22,275
Line extensions - Legal	2,000	-	2,000
Building and ground improvements	15,000	11,213	3,787
Office equipment	8,000	4,065	3,935
Other equipment	10,000	3,215	6,785
Line extensions - Developer engineering	2,000	-	2,000
Total capital	<u>567,000</u>	<u>293,034</u>	<u>273,966</u>
Total Expenditures	<u>3,981,050</u>	<u>3,499,938</u>	<u>481,112</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	261,350	622,423	361,073
FUNDS AVAILABLE - beginning of year	<u>10,989,950</u>	<u>12,371,629</u>	<u>1,381,679</u>
FUNDS AVAILABLE - end of year	<u><u>\$ 11,251,300</u></u>	<u><u>\$ 12,994,052</u></u>	<u><u>\$ 1,742,752</u></u>

The Valley Water District
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUNDS AVAILABLE - BUDGET AND ACTUAL (BUDGETARY BASIS)

General Fund

For the year ended December 31, 2018

	Original and Final Budgeted Amounts	Actual Amounts	Variance Favorable (Unfavorable)
REVENUES	\$ -	\$ -	\$ -
EXPENDITURES	-	-	-
EXCESS OF REVENUES OVER EXPENDITURES	-	-	-
FUNDS AVAILABLE - beginning of year	-	600,189	600,189
FUNDS AVAILABLE - end of year	\$ -	\$ 600,189	\$ 600,189

**RECONCILIATION OF ACTUAL (BUDGETARY BASIS) TO STATEMENT
OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

Revenues (budgetary basis)	\$ 4,122,361
Total revenues per Statement of Revenues, Expenses and Changes in Net Position	<u>4,122,361</u>
Expenditures (budgetary basis)	3,499,938
Depreciation and amortization	424,936
Capital outlay	<u>(293,034)</u>
Total expenses per Statement of Revenues, Expenses and Changes in Net Position	<u>3,631,840</u>
Noncash nonoperating income	
Capital contribution for construction of assets	<u>100,000</u>
Change in net position per Statement of Revenues, Expenses and Changes in Net Position	<u>\$ 590,521</u>